

Message Text

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TO USMISSION USUN NEW YORK PRIORITY

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AMEMBASSY TOKYO

AMEMBASSY CANBERRA

AMEMBASSY LONDON

C O N F I D E N T I A L STATE 154973

EXDIS

E.O. 11652: GDS

TAGS: PFOR, KS, KN, UN

SUBJECT: KOREAN QUESTION IN 28TH UNGA: NEW YORK CONSUL-
TATIONS

REF: USUN 2767

1. WE BELIEVE IT IMPORTANT TO GIVE DISCUSSION SOMEWHAT
DIFFERENT EMPHASIS THAN WOULD BE INDICATED BY STRICT
ADHERENCE TO ORDER AND PRIORITIES REFLECTED REFTEL. THUS,
ISSUE OF UN MEMBERSHIP FOR KOREAS NOT SPECIFICALLY INCLUDED
IN AGENDA WILL BE A CENTRAL FOCUS IN GA AND SHOULD RECEIVE
CAREFUL CONSIDERATION DURING CONSULTATIONS. AS TO UNC,
WHILE WE ARE PREPARED TO LISTEN TO OTHERS, IT IS NOT OUR
INTENTION TO SPECULATE CONCERNING UNC DISSOLUTION. OUR
CURRENT VIEW IS THAT WE SHOULD SEEK TO DETER A HOSTILE
RESOLUTION ON UNC AND TROOPS ISSUE, IF POSSIBLE, AND DEFEAT
IT IF NOT. FYI. WE DO NOT ANTICIPATE ACTING TO TERMINATE
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THE UNC DURING THE 28TH GA EXCEPT IN THE EVENT THAT WE CAN

ACHIEVE TERMS ACCEPTABLE TO US.

2. SPECIFICALLY,

A. SINCE CONCURRENT ADMISSION IS NOT LISTED AS AGENDA TOPIC, WE HOPE ROK PLANS TO SAY SOMETHING ABOUT IT UNDER POINT A. THIS IS A FUNDAMENTAL PLANK IN OUR UN STRATEGY, AND OBVIOUSLY MERITS CONSIDERABLE ATTENTION AT NY CONSULTATIONS. (WE NOTE INTENTION TO DISCUSS DRAFT RES ONLY IF TIME PERMITS.) WE SHOULD ASK ROKS WHAT THEIR SOUNDINGS INDICATE, AND HOW THEY CONTEMPLATE PURSUING MATTER FURTHER IN BILATERALS AND IN UNGA. THIS REGARD WE AGREE THERE IS MERIT IN EMPLOYING TERMINOLOGY "CONCURRENT" OR "SIMULTANEOUS" RATHER THAN "DUAL" ADMISSION AND REPRESENTATION WHICH TOO REMINISCENT OF CHIREP ISSUE.

B. TO DATE OUR KNOWLEDGE OF ACTIVITIES BY THE OTHER SIDE POST-JUNE 23 IS SCANT. NORTH KOREA'S PUBLIC POSTURE REMAINS PREDICTABLE AND LOUD. PRC/USSR PUBLIC POSTURE SUPPORTS PYONGYANG, BUT THERE ARE INCONSISTENT REFERENCES TO PRC ATTITUDES. WE MIGHT ASK ROK AND OTHERS WHETHER THEY DETECT ANY NORTH KOREAN FLEXIBILITY. PRESUMABLY PRC AND USSR WILL SUPPORT PYONGYANG EVEN THOUGH THEIR ENTHUSIASM MAY BE AFFECTED BY DPRK POSITION.

C. WE SHOULD SEEK REACTIONS TO POSSIBILITY OF ATTEMPTING TO TERMINATE UNCURK WITHOUT RES. ROK PRESUMABLY RECKONS ON UNCURK RES. WE REALIZE THE NO RES OPTION WILL DEPEND ON OTHERS, AND IT MAY NOT BE POSSIBLE TO AVOID SUBMITTING FRIENDLY RES.

D. THERE IS LITTLE WE SHALL WISH TO SAY ABOUT UNC OTHER THAN TO STRESS NEED FOR EDUCATIVE EFFORT IN CAPITALS DIFFERENTIATING UNC AND UNCURK ISSUES AND STRESSING DESTABILIZING EFFECT OF PREMATURE UNC DISSOLUTION.

E. WE MIGHT ASK IF DPRK POSITION ON WITHDRAWAL OF UN FORCES AND UN FLAG NEED NECESSARILY BE UNDERSTOOD TO ENTAIL DISSOLUTION OF UNC. WE SHOULD MAKE CLEAR US FORCES CANNOT AND WILL NOT BE AFFECTED BY ANY UNGA ACTION.
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IN PRIVATE WE MIGHT PROBE ROKS ON WHETHER THEY INTEND CONTINUE TO REFER TO "UN FORCES," THUS HAMPERING EDUCATIONAL EFFORT WITH OTHER COUNTRIES TO DISTINGUISH BETWEEN UN STRUCTURE AND ROK/US SECURITY ARRANGEMENTS.

F. ROKS APPEAR WARY OF A REPEAT OF WHO EXPERIENCE IN GA, BASED PRESUMABLY ON THEIR NOSE-COUNT. OUR VIEW HAS BEEN THAT NEW ROK FLEXIBILITY, AND ALL-OUT ROK LED EFFORT IN

CAPITALS CAN WARD OFF ADOPTION OF HOSTILE RESOLUTION ON UNC. DO OTHERS AGREE? PRESUMABLY IF ROK TAKES LINE UNC HIGHLY VULNERABLE, OTHERS WILL HAVE LITTLE TASTE FOR MAXIMUM SUPPORT EFFORT. ACCORDINGLY, WE SHOULD STICK TO POSITION IN PARA 1 ABOVE.

G. WE SKEPTICAL ABOUT PROPOSED ROK TACTIC ON UNC IN SECURITY COUNCIL. SEEMS DOUBTFUL SC ACTION WOULD HAVE DECISIVE EFFECT ON GA -- EVEN WITH GOOD MAJORITY. MOREOVER, THERE STRONG POSSIBILITY WE COULD NOT GET

MAJORITY -- LET ALONE ALL BUT PRC/USSR. AMONG OTHER REASONS, IT DIFFICULT ENVISAGE SC ENTHUSIASM FOR ARMISTICE GUARANTEES AND THUS POSSIBLE FUTURE PEACEKEEPING OPERATION.

3. FOR OTHER SUBJECTS, DRAFT UNP TACTICS PAPER PROVIDES USEFUL BACKGROUND.

4. RANARD AND STULL PREPARED TO REMAIN FOR MORNING SESSION AUGUST 9 IF NECESSARY. ROGERS

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